

April 15, 2019

6:00 PM Nonpublic session RSA 91-A:3 II (a) & (c)

PRESENT: Rick Griffin, Chairman
Jim Waddell, Vice-chairman
Rusty Bridle, Selectman
Regina Barnes, Selectman
Mary-Louise Woolsey, Selectman
Mark Gearreald, Town Attorney

At approximately 6:01 PM, on MOTION made by Selectman Woolsey, SECONDED by Selectman Barnes, the Board voted unanimously by roll call (5-0) to go into a non-public session under RSA 91-A:3,II, (a & c)[Personnel and reputation].

VOTE: 5-0-0

[Minutes Sealed]

At 6:43 PM, a MOTION was made by Vice-chairman Waddell, SECONDED by Selectman Woolsey to leave the non-public session, which was approved unanimously (5-0).

At approximately 6:44 PM, back in Public Session, Selectman Bridle moved to seal the minutes of the Non-Public Session, SECONDED by Vice-chairman Waddell on the basis that disclosure of these minutes could jeopardize the actions to be taken and affect reputations.

This motion to seal the minutes passed unanimously (5-0) by roll call vote.

At 6:45 PM, the Board recessed its public session in favor of recommencing same in the downstairs meeting room.

7:00 PM Public Meeting

PRESENT: Rick Griffin, Chairman
Jim Waddell, Vice-chairman
Rusty Bridle, Selectman
Regina Barnes, Selectman
Mary-Louise Woolsey, Selectman
Frederick Welch, Town Manager

SALUTE TO THE FLAG

I. Commercial Solid Waste Discussion

1. Chris Jacobs, DPW Director & Jen Hale, Deputy DPW Director

Director Jacobs: establish baseline; current situation; possibilities going into the future; currently under contract with Waste Management through June 30, 2020.

Deputy Director Hale: what do we collect; why different in summer; town broken into quadrants.

- Residential trash pick-up Monday-Thursday
- Hotels/Motels collected Monday, Wednesday and Friday
- Retail Stores and Restaurants including beach area Monday through Friday daily

Summer Collection – begins third Monday of June and ends Monday after Seafood Festival

- Residential collection Monday-Thursday; once a week
- Beach residential – Monday & Friday
- Hotel/Motel collection Monday, Wednesday, Friday and Saturday
- Retail Stores and Restaurants throughout town (including beach area) Monday-Friday
- Retail Stores and Restaurants collection for Beach area only Saturday and Sunday

Director Jacobs: pre 1994 the landfill was open; everyone brought everything there; first started working in town for consultant 1989; 1989-1990 did preliminary layout for Transfer Station; 1994 started building Transfer Station; landfill phased out following year; landfill closed in 1995; took on full refuse/recycling collection of trash July 1, 2011; contract with Waste Management ended and we started picking up.

Refuse

- Refuse disposed of at the WM-NH Landfill located in Rochester, NH.
- The current disposal fee is \$64.64/66.26 per ton and a transportation fee of \$219.16/221.73 per trailer load

Year	Tons	Total Hauls
2014	6,269	300
2015	6,497	308
2016	6,519	312
2017	6,586	307
2018	7,054	316
5 Year Average	6,585	309

- Projected Cost +/- \$493,500

Recycle

- Recycling stream is disposed of at the Wheelabrator sorting center located in Billerica, MA
- The current disposal fee is \$185.00 per ton (contamination fee) for 20% (current audited percentage) of all the weight we send to that facility. The transportation fee is \$347.43 per trailer load.

Year	Tons	Total Hauls
2014	2,746	161
2015	2,814	158
2016	2,820	164

2017	2,771	158
2018	2,461	141
5 Year Average	2,722	156

- Total Projected Cost: \$100,100+\$54,200=\$154,300

Director Jacobs: this was not picked up in our budget; kept a certain amount of contamination based upon what we knew from last year, but did not have a 20% contamination rate; that cost combined with the default budget is causing the department some headaches.

Impact of Changes in Recycling Market

- Contamination Fee: +/- \$100,000 of additional cost in 2019
- Rethinking whether there is need for recycling – There is!
 - The cost to “simply send” all recycling materials to the trash is +/- \$206,900 which is greater than the \$154,300 to recycle
- Collection operations and transfer station operations need to be flexible to work with the changing markets

Immediate Changes to Current Practices

- Reduce contamination
 - Education
- Redistribute the Financial Impact
 - DPW Budget Adjustments
- Operational Changes
 - Reduce Sunday Hours/Overtime Cost
 - Recycling Stream Flexibility and Materials Storage
- Ordinance Changes
 - Redistribution of Town Collection Services

Education

The primary source of contamination at the recycling sorting center are plastic garbage bags. While some people will use a plastic bag to collect their recycling in the home, prior to placing them into the Town bin, the contents need to be emptied into the recycling cart without the bag.

- RECYCLE RIGHT RECYCLE OFTEN and WHEN IN DOUBT THROW IT OUT
- Stickers to be placed on all recycle bins
- Channel 22 Videos

Director Jacobs: this will reduce our contamination; garden hoses are not recyclable; cannot recycle microwave ovens in the carts; do not recycle Christmas lights; flyers have been made available and we will distribute.

DPW Budget Adjustments

- Reduce year one efforts for Federal Stormwater Permitting
- Remove tree removal – except emergencies
- Remove sidewalk maintenance
- Reduce signs placement/replacement

- Do not order any additional carts
- Postpone sewer improvement projects
- Reduce number of summer hires
- Reduce training line

DPW Operational Changes

- Reduction of Sunday Hours for the Transfer Station; eliminates additional overtime – anticipated reduction: \$20,000
- Create separate area for residents to drop off their refuse and recycling
 - Allows additional interaction to educate as to what we can recycle, reduce contamination and reduce the traffic lines at the transfer station area
- Revised Layout at Transfer Station
- Start diverting cardboard, paper and glass as the market allows/or dictates; keep cardboard clean/dry

DPW Future Operations

Benefits of separating recycling at Transfer Station

- Styrofoam can be reduced to a fuel. There is the potential to keep it separate, store it, keep it clean and then transport it when the market dictates.
- Colored and clear glass bottles can be crushed and reused in road reconstruction or be sold at a cheaper cost than single stream recycling. Having them separated out of the waste stream will allow reuse when the market dictates.
- Cardboard continues to have a place in the recycling market. To be uncontaminated it needs to be kept clean and dry.
- Electronics would continue to be collected and recycled

Ordinance Changes

- Total Number of Carts Distributed
- Equality of Service
 - Number of Carts – have distributed 16,200 carts
 - Want to make sure we are not ruining the product – material stays clean

Recommendations

- Continue with re-education program
- Focus on the market today (keeping glass in the recycling stream until no longer marketable)
- Continue to explore buyers, options

Director Jacobs: back when recycling started we had to divert material to different markets; diverted into multiple streams; renegotiate the contract; re-bidding situation; work with business owners that produce glass volume; minor things have to change; how we handle or segregate the glass

Chairman Griffin: if there are ordinance changes, do they have to be voted on by the public.

Town Manager Welch: voted on by the board; town ordinance, which was voted on at Town meeting that gave the board authority to make regulations.

Chairman Griffin: make decision after we listen to everybody; how many carts are to be allowed. Deputy Director Hale: looked at using boards current policy; condominiums 5 or more would not pick up; people be allowed to 5 recycling-5 trash; provided have place to put them; get them out to the street into the correct area.

Chairman Griffin: have to be place to put them, so they are not out on the street. Deputy Director Hale: correct; accepting up to 10 on other properties, so why not 10 for businesses; discussion; if someone wants to do their own glass collection to bring it.

Chairman Griffin: talking a total of 10 carts; up to discretion of the people. Deputy Director Hale: based on operations; everyone's operations are different.

Open up to Public

Fred Rice, 15 Heather Lane: NE is the only area in the entire country where trash collection costs were included in the tax base; tremendous burden on Public Works; 3 options; keep all trash collection in property tax and hope for solution; keep residential in the property and make all commercial tax private contract; unfair to small businesses; require recalculation of all property taxes in Town twice; remove commercial cost; reallocate residential; no objective basis for making comparison; remove all trash collection from tax base; reduce property tax and reduce Town budget; total standalone; require separate administrative function, which might result in higher costs; equipment; town hire out; establish solid waste franchise zone; could have flat fee for right to franchise; cost to consumers; rule enforcement; provision to save all the job in waste collection.

Chuck Rage, 121 Ocean Boulevard: representing 25-30 businesses; upset to hear about change in trash policy at the beach just before the season; we want to make it work; the whole world is changing the way we trash/recycle; do not want private contractors; transient people going to dump trash; do not have space for it; brings rats; put committee together to come up with solutions; limiting barrels to different businesses does not work; in the summer I put out barrels 3 days per week; winter 1 barrel every couple of months; solutions; do not do this before the summer; last year Legionnaire's disease kept people from coming; work together.

Ray Blondeau, Jr., 26 Ashworth Avenue: Public Works Department unbelievable; full control of entire operation; work with State Parks in unison; incredible; Disney World they put everything underneath, people do not want to see it; at the beach it needs to be removed quickly; limited resource; worth a lot of money; like the fact DPW is on top of it; flexibility; pay per barrel; glad Town is on top of it.

Bob Preston: Article 43 in 2014 said on petition of Mary-Louise discontinue all public collection of condominium/commercial waste; town voted 463 said yes; 2,517 voted no; important to have a clean beach; more tourists; more visitors; bigger tax assessments bring in more tax dollars; do not want dumpsters; prefer not to see any changes.

Chairman Griffin: Not just about the beach, no one here representing anyone uptown.

Jerry Znoj, 16 Presidential Circle: in favor of eliminating the pick-up and disposal of commercial trash; business expense; paid for in total by the businesses; take out of tax base; a lot of work to be done with recycling.

Brian Warburton, 24 Sanborn Road: former selectman, manage State Parks; started recycling on Hampton Beach; we need to start making big decisions; Public Works Department needs

help; major projects; leadership needs to stand up; commercial trash is nowhere to be found in any other community; take State trash out of town; private haulers, take trash out of town.

Ute Pineo, 15 Tuttle Avenue: weight of bottles; beer companies should pick up bottles

Tom McGuirk, 95 Ocean Boulevard: explore different options; beer companies used to pick up bottles; reduce; recycle where we can make money; can separate bottles/cardboard; our business is tourism; people do not come to a dirty town; just getting over bad reputation; getting decent; keeping beach clean; business owners are taxpayers as well as residents; Mr. Znoj pays about \$6,800 in taxes; my mother pays \$109,702 in taxes in the Town of Hampton; why is his burden more important than our burden; Sharkey family bills must be 5 times our bills; Legionnaire's disease continues today; rental rates slower than last year; bad publicity; bad operator; work towards reducing/recycling smartly; keep beach clean; tourist business; you live in a tourist community; invite people in to a clean environment.

Charlie Preston, 47 Glade Path: need to reduce; need leadership from everyone; reduce waste, recycle right; aluminum; paper; cardboard; glass; article in NY Times on recycling; promoting Hampton Beach; tired of hearing about rats; build playground at State Park.

Timothy "Citizen" Jones, 16 Duston Avenue: Fred Rice said nobody collects trash; municipal tax rate; NY City collects everything; not true that nobody uses the municipal tax rate to pick up trash; separating commercial from residential trash; they are taxpayers just like the residential; State Law does not allow to charge different rates; calculate how much a full barrel costs to pick-up/tip; charge the cost of barrel, but cost of service associated with barrel.

Selectman Waddell: tons of ideas; no bad ideas; macro/micro issue; recycling important; figure out long term process; what are we going to do now; not prepared to make any changes right now; allow people to open their business; we can change a lot of things working in conjunction with everyone; was a warrant article and 84% voted to continue; needs to be well thought out and dealt with.

Selectman Bridle: we had 3 former Selectman get up here and say we all need to do something; this all came up when they were here and needed to be done then, but nothing was ever done; need to have DPW come up with plan; need committee; not do any knee jerk reaction; come up with ways to start and implement stuff slowly; lived at beach; back in 1974 we did trash as Phil Bean and Rusty Bridle worked on the back of packers, we were summer employees; Town has done trash for a long time; clean beach; this is a Town wide problem; 84% of people want to continue with commercial trash.

Chairman Griffin: lived in 2 other places and never paid for trash pick-up, was included in tax base; have recommendation from DPW; 10 barrels per business; some businesses have 40 barrels and some have 5, that is what is not fair; not treated the same; why no complaints from uptown. Deputy Director Hale: businesses uptown smaller; have their own private

Chairman Griffin: Casino has always picked up their own trash and done their own recycling; have enough space; have stated that something was going to be done before the summer started, this is not new; is there any consideration given to expanding the pick-up and charging for it at the DPW.

Director Jacobs: there has been consideration; change business model on how we would collect the fees; offset departments cost; the last 10 years we turned back to the Town over \$3,000,000 in revenue; helped tax rate/schools did not help the department; other communities

that have carts have bar code readers on the trucks that read the carts so they know whose carts they are picking up; transistor weights carts; would take another level of bookkeeping; make sure fee gets into correct account.

Chairman Griffin: looking to make this a smaller situation. Director Jacobs: in some respects; since 1985 we have always had 41 people; we have 11 more miles of road; pick up trash curbside; still have 41 people; do not have control over snow; water and trash that we receive curbside; makes up 68-70% of budget; -2% budget increase; department has not grown personnel wise; efficiency start going the other way; chemicals, electricity, cost of trash keep going up, but still get a default budget; will not be a highway department.

Chairman Griffin: so you think you are at a crisis point now. Director Jacobs: I know I am.

Chairman Griffin: a lot more bars; many more type of those establishments than 20-40 years ago; have to make a decision.

Selectman Barnes: address issue; accelerated due to increase in cost to get the stuff out of here; based on last year's budget; \$250,000 gone; financial crisis; 20% of the whole budget; trash; maybe people should not have 40-50 bins; not in a position to limit to 10 barrels; business owners willing to help; not ready to vote on this.

Director Jacobs: willing to work with anyone; problem is not societies problem until society itself recognizes the problem; social movements have made changes-MADD; there is a problem with respect to refuse collection; sit and come up with fair and equitable plan; reduction; education; reuse, etc.

Selectman Woolsey: concerned about the health and welfare of the DPW; reaching breaking point; so many demands on services; sewer lines; businesses always paid to have their trash removed; Lamie's, Hannaford, Galley Hatch pay to have trash removed; not fair; weight of glass; negotiate plan with State; placing huge wear/tear on Transfer Station; reconstruct; too much going through there; JOP; pay private hauler to take away State Park waste.

Chairman Griffin: is that true you are having a problem like she just stated with the State; they seem to be working with us. Director Jacobs: we do have people that want to work with PW; labor wise not big problem; handling all that; transfer station being worn out or under designed; will handle it; new layout is for; can only handle so many vehicles per hour; people backing-up trailers take time; new layout is to help with traffic management; not new issue; 2004.

Chairman Griffin: what about issue with State; JOP; is it a big problem for you. Director Jacobs: would be a big problem if we do not work with them; reduce budget; if we do not work with them to collect the trash, would have to put on more people every weekend to empty bags on west side; right now we have a 3-hour collection Saturday/Sunday morning, would have to go to all day; they pay us for the trash that they deliver to us; they are paying their dues; providing a shared service to us; pick up trash until 11PM; not rush forward.

Chairman Griffin: what you are saying is it is important to work with State just like it is important to work with the business community.

Selectman Bridle: not only the weekends, but until 11PM at night; your guys get off at 3:30PM; have State picking up our barrels on our part of the street from 3:30 to the next morning it would be full. Director Jacobs: Right, I would have to put on four people another 8-hour shift 3 nights per week; Friday, Saturday and Sunday.

Selectman Bridle: you do not have that in your budget. Director Jacobs: correct.

Chairman Griffin: have consensus that the board does not want to make any changes.

Selectman Bridle MOTIONED to set up a committee SECONDED by Selectman Waddell.

Chairman Griffin: I think we should wait and talk with the condominium people.

Selectman Bridle: this is 2 different ideas; get something going now; beach business community has been working/meeting to figure out this; encourage that; move forward; 1-2 Selectmen, PW Director, PW Deputy Director, a couple of citizens and a couple of people from beach business community.

Chairman Griffin: is this the type of thing you would like to do with the condominium people too.

Selectman Bridle: two distinct and separate issues.

Selectman Waddell wants to AMEND motion to continue as is for this summer.

Selectman Barnes: that everything stays the same.

Selectman Bridle: start to form committee.

Selectman Woolsey: would like to see as part of the committee, businesses from uptown.

Selectman Bridle: if they want to come.

Selectman Bridle MOTIONED to form a Committee and continue with the collecting of Commercial Trash SECONDED by Selectman ~~Waddell~~ Barnes.

VOTE: 3-2(Griffin, Woolsey)-0

Chairman Griffin: not against beach commercial trash, but I am against with amendment

II. Adjournment

At 8:49PM, the public session adjourned on MOTIONED made by Selectman Waddell SECONDED by Selectman Barnes.

VOTE: 5-0-0

Rick Griffin, Chairman